

HAMPSHIRE COUNTY COUNCIL

Decision Report

Decision Maker:	Executive Member Recreation and Heritage
Date:	25 February 2019
Title:	Grant Funding for Culture and Community Organisations in Hampshire 2019/20
Report From:	Director of Culture, Communities and Business Services

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1. Recommendations

1.1 It is recommended that:

- i) The Executive Member for Recreation and Heritage approves awards from the Recreation and Heritage Community Fund 2019/20 totalling £12,959 to cultural, recreational and community organisations across Hampshire as outlined in Appendix 2.
- ii) The Executive Member for Recreation and Heritage defers a decision on a grant to Pilands Wood Community Association.
- iii) Provides a Recreation and Heritage Investment Fund grant of £30,000 for 2020/21 to The Anvil.

2. Executive Summary

- 2.1 This report seeks approval from the Executive Member for Recreation and Heritage for £12,959 of £1,000 to £3,000 pump-priming activity awards to cultural, recreational and community organisations across Hampshire.
- 2.2 This report gives an updated on the application from Pilands Wood Community Association that was deferred on 14 January 2021. It is recommended that a decision on the application is deferred to May 2019.
- 2.3 This report recommends that Recreation and Heritage Investment Funding of £30,000 to The Anvil is extended a further year to 2020/21.
- 2.4 This report also provides an update on the financial position of the Recreation and Heritage Community Fund.

3. Recreation and Heritage Community Fund Grants

- 3.1 The purpose of this grant stream is to fund projects which provide community benefit and help local communities thrive and/or to help local organisations become financially self-supporting and not reliant on public sector funding. In addition, small one-off grants from £1,000 to £3,000 will also be awarded to help pump-prime community events and activities. Full details, including what the County Council can and cannot fund, are set out in Appendix 1.
- 3.2 Eleven organisations have applied for funding and the details are set out in Appendix 2.

4. Pilands Wood Community Association, Recreation and Heritage Investment Funding

- 4.1 This application to the Community Investment Fund was deferred at the Executive Member for Recreation and Heritage decision day on 14 January 2019.
- 4.2 Pilands Wood Community Association is a medium sized community association that serves an area of significant multiple deprivation, ranked in the top 5% in Hampshire and the top 20% in England. It offers guidance, support and advocacy to approximately 2,000 people, addressing local needs and delivering activities that include intergenerational bingo, a youth group, low cost parent and toddler group, charity shop and job club.
- 4.3 At the time of application the organisation was not in compliance with the Charity Commission annual returns submission schedule. The organisation's local Council for Voluntary Service (CVS), One Community, and Eastleigh Borough Council have been supporting it in bringing its compliance up to date and strengthening its management at the Council's request. Work on this is progressing and it is expected that compliance will be up to date by the end of the 2018/19 financial year.
- 4.4 As the organisation is not yet compliant with the Charity Commission annual returns schedule, it is recommended a decision on this application is deferred to May 2019.

5. The Anvil, Recreation and Heritage Investment Funding

- 5.1 As set out in the Changes to the Culture and Communities Grants report to the Executive Member for Recreation and Heritage (Decision Day 14 January 2019), the County Council needs to reduce its budget by a further £80 million over the next three years and the Medium Term Financial Strategy, approved by the County Council in September 2018, confirmed this will require a further 13% reduction in departmental cash limits. Rather than continuing to reduce the grants to the organisations funded via the Recreation and Heritage Investment Fund, for the majority of the organisations, advance notice was given to cease their grant after 2019/20.

- 5.2 Following a visit in the autumn 2018 by the Executive Member for Recreation and Heritage and the Assistant Director of Community and Regulatory Services to The Anvil, it is recommended that funding of £30,000 is provided to the Anvil for 2020/21.

6. Financial Information

- 6.1. The total draft grants budget for 2019/20 for the portfolio of the Executive Member for Recreation and Heritage is £938,000, made up of £813,000 revenue funding and £125,000 capital funding. Of this, £453,000 was awarded to cultural and community organisations at the Executive Member's Decision Day on 14 January 2019, leaving £485,000 for the Recreation and Heritage Community Fund.

6.2	Budget Update:	
	Recreation & Heritage Community Fund draft budget 2019/20	£485,000
	Transfer from Community Buildings Capital Fund 2018/19	£98,809
	<i>(recommended for decision on 25 February 2019)</i>	
	Recommendations for approval in this report	£12,959
	Remainder available	£570,850
	<i>(if all recommendations in this report are approved)</i>	

7. Other key issues

- 7.1 Legal Implications: the Council has wide powers under Section 19 Local Government (Miscellaneous Provisions) Act 1976 to provide recreational facilities and to contribute by way of a grant or loan towards the expenses incurred by voluntary bodies in providing such facilities and activities.

CORPORATE OR LEGAL INFORMATION:**Links to the Strategic Plan**

Hampshire maintains strong and sustainable economic growth and prosperity:	no
People in Hampshire live safe, healthy and independent lives:	Yes
People in Hampshire enjoy a rich and diverse environment:	Yes
People in Hampshire enjoy being part of strong, inclusive communities:	yes

Other Significant Links

Links to previous Member decisions:	
<u>Title</u>	<u>Date</u>
Changes to the Culture and Communities Grants Grant Funding for Culture and Community Organisations in Hampshire	14 January 2019 14 January 2019
Direct links to specific legislation or Government Directives	
<u>Title</u>	<u>Date</u>

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>
None	

EQUALITY IMPACT ASSESSMENTS:

1. Equality Duty

1.1. The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act;
- Advance equality of opportunity between persons who share a relevant protected characteristic (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, gender and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- a) The need to remove or minimise disadvantages suffered by persons sharing a relevant characteristic connected to that characteristic;
- b) Take steps to meet the needs of persons sharing a relevant protected characteristic different from the needs of persons who do not share it;
- c) Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity which participation by such persons is disproportionately low.

1.2. Equalities Impact Assessment:

A high level Equalities Impact Assessment has been undertaken. The grants are intended to have a positive impact and advance equality.

Impact on Crime and Disorder:

1.3. Not applicable.

Criteria for Recreation and Heritage Community Fund

What is Funded?

The priority of the scheme is to fund projects which:

- Provide community benefit and help local communities thrive
- Help local organisations become financially self-supporting and not reliant on public sector funding

In addition, small one-off grants from £1,000 to £3,000 will also be awarded to help pump-prime community events and activities.

The programme is not designed to be overly prescriptive.

Applicants must support the priorities and outcomes of Hampshire County Council's [Serving Hampshire - Strategic Plan for 2017-2021](#). It forms the cornerstone of all strategies and plans across departments and service areas, and features four key aims:

- Hampshire maintains strong and sustainable economic growth and prosperity
- People in Hampshire live safe, healthy and independent lives
- People in Hampshire enjoy a rich and diverse environment
- People in Hampshire enjoy being part of strong, inclusive communities

What is not Funded?

The following organisations are not funded under this scheme:

- Individuals
- Services provided solely within the unitary authority areas of Portsmouth City Council and/or Southampton City Council
- Other local authorities, including District, Parish and Town Councils
- Commercial/Profit-Making organisations
- Schools, including pre-schools and colleges

The following projects are not funded under this scheme:

- The purchase of land.
- Capital works that have already been carried out. We cannot retrospectively fund projects; grants are awarded for works to be carried out in the future.
- Ongoing staff costs. We may fund a fixed-term member of staff or consultant to carry out a time-limited piece of work.
- Fund-raising activities.
- Projects which meet the aims of other Hampshire County Council grant schemes. Where relevant, applications may be transferred to more appropriate schemes.

Organisations will not be awarded more than one grant per financial year and previously funded projects must be completed before a new application is made.

Grant Criteria and Eligibility

Organisations must be properly constituted with clear and effective local governance and management structures. Organisations will not normally be eligible for grants where they hold unallocated reserves in excess of one year's running costs. Where it is judged that unallocated reserves are unreasonably in excess of what is required or not allocated for legitimate purposes, those organisations may receive a reduced grant. All charitable organisations are expected to have an agreed reserves policy that addresses their financial risk.

Projects should be well developed with match-funding secured. Organisations should have also applied to local District or Parish Councils where local funding opportunities exist.

Hampshire County Council will normally fund up to a maximum grant of £100,000. Please contact CCBS Grants to discuss any proposals in excess of this.

Match funding or clear evidence of seeking match funding is highly desirable although not essential.

We would expect any applications for new buildings or large extensions to show consideration has been given to the development of a [Changing Place](#) even if it is not included in the final project.

All applicants will be expected to have obtained permission from the landlord to undertake the capital work. If required applicants will also be expected to have obtained (or engaged in the process of) planning permission and/or listed buildings consent (if appropriate) to carry out the works.

Where appropriate, depending on the grant sum requested, the organisation will be expected to submit supporting documentation.

When to apply

The Recreation and Heritage Community Fund Grant is a rolling scheme and applications are welcome at any time. Funding will be available from April 2019.

For applications over £25,000 there will be a two-stage application process and organisations should submit an Expression of Interest in the first instance. Please contact CCBS Grants to discuss this in the first instance.

Applications will be dealt with on a 'first come, first served' basis.

Recreation and Heritage Community Fund 2019/20 Application Assessment Summary

Each grant application has been assessed against the fund criteria (Appendix 1) using a standard template.

Organisation (District / Division)	Project Title (Project Costs)	Proposal	Amount Requested	Amount Recommended
Andover Nepalese Community (Andover North, Andover West, Andover South/ Test Valley Central)	Various Community Activities (£3,000)	<p>The organisation seeks funding to support an ongoing programme of events including celebrating Nepali New Year, a visit to Parliament, a visit to Hindu Temple, and a small amount of workshop activity. It is not clear from the application how the events will benefit the wider community to support awareness and integration. Some events appear to be religious celebrations, rather than cultural activities. Submitted accounts suggest the organisation has available funds to deliver these activities without Council support. 150 Hampshire residents are expected to benefit.</p> <p>The organisation has committed £800 of its own funds to the project. It has not actively sought funding from any other sources.</p> <p>Councillors Boiles, Brookes and Gibson were invited to comment. Councillor Gibson fully supports the application.</p> <p><u>Note:</u> The organisation was awarded £1,000 Culture and Community Activity Grants 2016/17 (decision day 11/07/2016) and £2,000 Culture and Community Activity Grants 2017/18 (decision day 18/09/2017).</p> <p>As the application is not for pump-priming activity and the organisation has not actively sought funds from other sources it is recommended the application is not supported.</p>	£1,500	£0
Bassline Circus (Winchester/ Winchester Eastgate and Winchester Westgate)	Culture & Community Activity Grants (£33,800)	<p>The organisation seeks funding to deliver community workshops leading to performance at Boomtown Fair in August 2019, raising aspiration and involving people who would not normally have the opportunity to engage with the event. The project has a strong community outreach focus and work with young people in Winnall would not take place without Council support.</p> <p>120 Hampshire residents are expected to benefit.</p> <p>The organisation has secured £20,000 from Boomtown Festival UK Ltd and has applied for £10,000 from Awards for all (expected outcome 01/02/2019). It expects to generate £800 from contributions from participants.</p> <p>Councillors Hiscock and Tod support the application.</p>	£2,999	£2,999

Organisation (District / Division)	Project Title (Project Costs)	Proposal	Amount Requested	Amount Recommended
		It is recommended that Bassline Circus is awarded £2,999		
deafPLUS (Countywide project)	Hard Of Hearing and Deaf People Get-together (£4,681)	The organisation seeks funding towards support groups for people with hearing loss in Farnborough and Eastleigh, which have been running for three years, and its drop-in service and advice line operated from its Aldershot office. Funds are requested towards ongoing coordinator salary costs, venue costs, volunteer travel expenses and refreshments for attendees. It is not clear from the application how many Hampshire residents are expected to benefit, but the support groups have been accessed by approx. 40 individuals. The organisation is seeking the full project costs. As the application is to cover salaries and expenses to continue existing activity, rather than pump-priming to support a time-limited project, it is recommended the application is not supported.	£4,681	£0
Fluid Motion Theatre Company (Basingstoke)	All in the Mind Festival 2019 (£86,566)	The organisation seeks funding towards a two day festival in September 2019 celebrating and showcasing the positive impact of cultural activity on people's mental health. This is a developmental project and funding would build capacity and enable growth of the project, which is now in its third year and has developed rapidly since it began. 2,000 Hampshire residents are expected to benefit. The organisation has secured £16,000 from Basingstoke and Deane Borough Council, £500 from ASDA Community grants and £500 from Apples and Snakes Theatre Company. It has applied for £36,566 from Arts Council England and £13,000 from local councillors. It expects to generate £500 from stallholders and food traders fees and will benefit from £16,500 in-kind support from partners and festival volunteers. Councillors Westbrook, Taylor, James and Reid were invited to comment. Councillor Frankum fully supports the application. <u>Note:</u> The organisation was awarded £6,000 Culture & Recreation Investment Fund 18/19 (decision day 07/12/2017). It is recommended that Fluid Motion Theatre Company is awarded £3,000	£3,000	£3,000
Gosport Leisure Centre (Gosport)	Community Fitness (£1,291)	The organisation seeks funding towards seated exercise for older people to be delivered as outreach. No evidence of need was submitted and it is not clear if this is duplicate activity. Gosport Leisure Centre is managed by Places for People, a profit-making organisation, and as such the organisation is not eligible for funding through this scheme. 10 Hampshire residents are expected to benefit.	£1,500	£0

Appendix 2

Organisation (District / Division)	Project Title (Project Costs)	Proposal	Amount Requested	Amount Recommended
		<p>The organisation is applying for the full project costs and has not actively sought other sources of funding.</p> <p>Gosport County Councillors were invited to comment. Councillor Edgar supports the recommendation. Councillor Carter notes the ineligibility of the organisation and the value of its services locally.</p> <p>As the organisation is a profit-making organisation, and as such is not eligible for funding through this scheme, it is recommended the application is not supported.</p>		
Maritime Archaeology Trust (Countywide)	Community Maritime Archaeology Programme (£2,800)	<p>The organisation seeks funding to support its outreach bus to attend five community events over the year. Funds are requested towards ongoing staff and vehicle costs and the organisation has not sought funding elsewhere.</p> <p>1,800 Hampshire residents are expected to benefit.</p> <p>The organisation is seeking the full project costs.</p> <p><u>Note:</u> The organisation was awarded £1,000 Culture & Community Activity Grants 18/19 (decision day 05/03/2018) for similar activity.</p> <p>As the application is not for pump-priming activity and the organisation has not actively sought funds from other sources it is recommended the application is not supported.</p>	£2,800	£0
Motiv8 Supported by Gosport CSP (Gosport)	Gosport Summer Passport (£24,030)	<p>The organisation seeks funding to support diversionary activities for young people during the summer holiday in Gosport. This is a partnership project with a strong track record of delivery, engagement with hard to reach groups and of user involvement in programme development. There are high levels of in-kind support from partner agencies and the application evidenced impact on reduced levels of anti-social behaviour.</p> <p>500 Hampshire residents are expected to benefit.</p> <p>The organisation has committed £600 of its own funds to the project and has secured £950 from Gosport Borough Council. It has applied for £1,500 from Radian Housing (expected outcome 01/02/2019) and £7,730 from the OPCC (expected outcome 01/01/2019) and will benefit from £10,250 in-kind support in staff time from partners.</p> <p>Gosport District Councillors were invited to comment. Councillors Burgess, Carter, Edgar and Philpott fully support the application.</p> <p><u>Note:</u> The organisation was awarded £3,000 Culture & Community Activity Grants 18/19 (decision day 05/03/2018).</p> <p>It is recommended that Motiv8 Supported by Gosport CSP is awarded £3,000</p>	£3,000	£3,000

Appendix 2

Organisation (District / Division)	Project Title (Project Costs)	Proposal	Amount Requested	Amount Recommended
The Conservation Volunteers (Countywide)	TCV's Wild Families (£2,960)	The organisation seeks funding to support ten outdoor stay and play sessions and eight seasonal holiday sessions during 2019/20 for families and children to be held at Council Countryside Sites. The programme will engage families unlikely otherwise to access this kind of activity and bring new customers to Countryside Sites. 20 Hampshire residents are expected to benefit at each session. <u>Note:</u> The organisation was awarded £1,900 Culture & Community Activity Grants 18/19 (decision day 05/03/2018). It is recommended that The Conservation Volunteers is awarded £2,960	£2,960	£2,960
Winchester Festival (Winchester/ Winchester Eastgate, Winchester Westgate)	Winchester Festival 2019 (£94,801)	The organisation seeks funding to support a nine-day festival in July 2019, with music, drama, talks, the visual arts and guided walks around the historic town. The organisation has been previously supported for the last two years and for four out of the last six years. The Festival would take place without the requested funding from the Council, which is a small proportion of the overall costs. 4,000 Hampshire residents are expected to benefit. The organisation has not committed any of its own funds to the project. It expects to raise £6,000 from renewing sponsors, £13,000 from donations from individual patrons and £2,000 from Gift Aid and to generate £43,083 from ticket sales and £2,000 from programme sales and advertising. Councillor Tod was invited to comment. Councillor Hiscock supports the application. <u>Note:</u> The organisation was awarded £3,000 Culture & Community Activity Grants 18/19 (decision day 05/03/2018). As the organisation has been previously supported for the last two years and in four out of the last six years and as the application has not demonstrated the need for Council funding, it is recommended the application is not supported.	£3,000	£0
Winchester Party in the Park (Winchester/ Winchester Westgate)	Winchester Party in the Park 2019 (£10,916)	The organisation seeks funding towards a community event to be held in Stanmore in July 2019. Activities will be free/low cost to remove this as a barrier to participation and are selected to appeal to a range of ages. It includes professional and amateur performances, including Nepalese dancers and local youth dance and music groups. Local community groups and organisations are also able to promote their activities at the event. Submitted accounts show the organisation holds more reserves than have been committed to the project. 2,000 Hampshire residents are expected to benefit.	£3,000	£1,000

Organisation (District / Division)	Project Title (Project Costs)	Proposal	Amount Requested	Amount Recommended
		<p>The organisation has committed £1,000 of its own funds to the project and has secured £250 from Drew Smith Donation. It has applied for £1,000 from Winchester City Council (expected outcome 01/04/2019), £1,000 from A2Dominon (expected outcome 01/04/2019), £3,000 from Tesco Bags of Help (expected outcome 15/03/2019) and £1,000 from University of Winchester Sponsorship (expected outcome 01/03/2019). It expects to generate £666 from stallholder and activity fees. Councillor Tod strongly supports the application.</p> <p>As the organisation holds unallocated free reserves, it is recommended that Winchester Party in the Park is partially supported and awarded £1,000, matching the expected contribution from Winchester City Council.</p>		
Youth and Families Matter (New Forest / Totton South & Marchwood)	Community development group work (£6,286.11)	<p>The organisation seeks funding to support its Community Brunch and TIDES project, offering health and wellbeing related activity (such as walks, social interaction, confidence building). Funding is requested to cover salaries and expenses to support ongoing activity rather than pump-priming new activity. The organisation has been previously supported by the Council for similar work for the last three years. 25 Hampshire residents are expected to benefit.</p> <p>The organisation has committed £380.41 of its own funds to the project and has applied for £1,780.46 from New Forest District Council (expected outcome 01/02/2019) and £1,380, New Forest Labour Party (expected outcome 01/01/2019). Councillor Harrison strongly supports the application and the impact of the organisation locally.</p> <p><u>Note:</u> The organisation was awarded £1,500 Culture & Community Activity Grants 18/19 (decision day 05/03/2018) and £600 County Councillor Grants 18/19 (decision day 21/06/2018).</p> <p>As the application is to cover salaries and expenses to continue existing activity, rather than pump-priming to support a time-limited project, it is recommended the application is not supported.</p>	£2,745.24	£0
TOTAL			£31,185.24	£12,959